

ANNEX HH CIVIL DISTURBANCES

I. SITUATION AND ASSUMPTIONS

- A. Response to civil disturbances will be the primary responsibility of local law enforcement and associated resources. When situations occur which are beyond the capabilities of the involved jurisdiction additional support may be necessary from other jurisdictions and/or the state. In such cases, which involve state resources, the lead state agency will be the Kentucky State Police (KSP).
- B. Civil disturbances will be defined to include those acts that involve criminal activity by a group that comprises a threat to the lives and property of others. These disturbances may be precipitated by a specific event, or result from longstanding grievances. In general terms these events will fall under definitions in Kentucky Revised Statutes, Chapter 525.
- C. Civil disturbances within jurisdictions covered by mutual aid agreements which provide for limited assistance by other jurisdictions will generally only be reported to Kentucky Division of Emergency Management (KyEM) for informational purposes. The primary users of this section will be those jurisdictions which require state assistance in such events.

II. MISSION

To establish the procedures necessary to reduce, or minimize, the loss of property and threat to persons in areas of civil disturbance and, to assist in the restoration of order and a return to normal activity after such disturbances.

III. DIRECTION AND CONTROL

- A. The Kentucky State Police will be the lead state law enforcement agency. Upon notification to either KSP or KyEM communication between those agencies will be established to insure that;
 - 1. All responses are coordinated,
 - 2. Information is provided to all parties involved as it becomes available,
 - 3. The release of information at the state level will be done through the Joint Information Center, as detailed in the EOP.
- B. Such state resources that are committed to a civil disturbance will be coordinated through the KyEM and the Emergency Operations Center (EOC). The operational level of the EOC will be determined as the situation develops and those agency representatives required will be notified.

- C. The level of state response will be dictated by the requesting jurisdiction and will be done on a request only basis.

IV. CONCEPT OF OPERATIONS

- A. Operations and missions under this plan will be carried out during distinct time periods: Preparedness, Response, and Recovery.
 - 1. The Preparedness Phase covers normal readiness. During this period plans will be reviewed for validity and exercised to train necessary personnel on an annual basis.
 - 2. The Response Phase has two separate modes;
 - a. The increased readiness period includes the time after a small, contained civil disturbance has begun, or the threat of a civil disturbance has been received. This threat may result from information gathered by law enforcement, or received from other sources. Readiness to implement the plan will take precedence during this alert period until such time as KyEM is notified that no assistance will be needed.
 - b. The emergency operations period begins when notification of a major disturbance is received, or a jurisdiction issues a request for assistance.
 - 3. The Recovery Phase will begin after a civil disturbance and will include necessary resources as identified in Annex V, Recovery, to the EOP.
- B. The State Fire Marshal will be responsible for the coordination of all fire suppression activities related to civil disturbances.
- C. The Department of Military Affairs may be called upon to provide personnel to augment local agencies during civil disturbances and will be directed as to its response by the Governor, or his designee.
- D. Other state agencies may be called upon in civil disturbance events and will be directed as to their response by KyEM.
- E. When command post operations are established in proximity to civil disturbance areas they will be co-located to facilitate the coordination of all response efforts.
- F. All operations will be carried out using NIMS. Federal support will be provided through the National Response Plan ESF #13 "Public Safety and Security". (See Appendix A-6).

V. ADMINISTRATIVE SUPPORT

- A. Support of this operation will consist of assistance of applicable state agencies, local government and necessary federal agencies.
- B. Resources committed to civil disturbances will be assigned in accordance with the principles in the Basic Emergency Operations Plan.

VI. APPENDICES

HH-1 Safe Response

APPENDIX HH-1 SAFE RESPONSE

I. SITUATION AND ASSUMPTIONS

- A. The area surrounding a civil disturbance provides a hostile environment in which representatives of Kentucky Division of Emergency Management must operate in support of the governmental response.
- B. The response to these scenes must be undertaken with caution, and in the most expeditious manner possible, while providing for the safety of the responding personnel.

II. MISSION

To provide guidance for a safe response to civil disturbances through procedural safe operational guidelines.

III. DIRECTION AND CONTROL

- A. The non-law enforcement response to civil disturbances will be directed by the Director of Kentucky Division of Emergency Management. Responding personnel may receive direct instruction from on-scene units, or from the Incident Commander.
- B. All responding personnel will adhere to the direction received and the guidelines contained in this Appendix.

IV. CONCEPT OF OPERATIONS

- A. All responding personnel will observe the listed precautions prior to responding to any civil disturbance.
 - 1. Conduct personnel safety and operation briefing before deploying with special emphasis on situational awareness.
 - 2. Insure that all team members can communicate with each other and the base.
 - 3. Insure that the concept of team integrity is understood by all and that it is everyone's duty to see that it is complied with. The buddy system will be used at all times.
 - 4. Assign the safety officer the duty to also monitor non-emergency response people and vehicles near the scene of the response. Insure that the safety officer is to report any threatening or suspicious actions taking place nearby to the incident command post or the base station immediately.
 - 5. Insure that all drivers understand that on reaching the incident they will park their vehicle so that they can exit the area without making any turning

maneuver.

6. Make sure that someone has the duty to communicate with the spectators at the scene that your response is not of a law enforcement nature.
7. Insure that all equipment is secured inside the vehicle and that a security detail will remain with the vehicle at all times.
8. Insure that all personnel are prepared to do both an audio and a visual inspection of the area before exiting their vehicle and that they continue this inspection of the area throughout the response phase.
9. Insure that all personnel are aware of the code word to leave the area if the incident scene turns threatening. Code words should be issued for both hasty retreat and an accelerated withdrawal.
10. Instruct all personnel to turn off lights and sirens a predetermined distance from the incident so as not to attract other people to the area.
11. Make sure all understand that they are to make no verbal or physically aggressive actions toward the crowd at the scene.
12. Make sure all responding personnel understand that they are not law enforcement personnel and should take no action which might be considered a police action by the crowd.
13. Make it understood that a loss of communication with the incident command post or communication center for five minutes will result in the initiation of actions to withdraw from the area.
14. Reinforce the concept that the team's first responsibility is to protect each other.
15. If there is any known mechanical problem with a vehicle, which might cause a breakdown necessitating towing, that vehicle will not be used to respond to the area of a disturbance.

B. RESPONSE TO THE INCIDENT

1. Respond to sites in the area of a disturbance via a staging area.
2. Whenever possible enter the area of the disturbance with a police escort.
3. Keep in contact with the incident command post or communication center. Loss of communication for five minutes is justification for withdrawal from the area, even if the mission is not complete.

4. Respond in teams as per the initial briefing. Under no circumstances break up or isolate teams.
5. Under no circumstances do members of a Buddy team separate.
6. Do not use or call for more resources than the minimum needed for the response.
7. Do minimum overhauls, or maintenance, of equipment at the scene. Do all required maintenance at the staging area, or after the return to base.
8. If a vehicle becomes immobilized request assistance immediately.
9. Throughout the response always have a planned escape route available by which to leave the scene.
10. All personnel, in addition to the site safety officer, are responsible for monitoring the scene for possible trouble and reporting it to the incident commander.
11. Under no circumstances will equipment or personnel be committed to sites from which there is only one exit.
12. Protective gear, as prescribed by OSHA, or other agency, will be worn at all times.
13. Note, but do not react to, any incident that is the responsibility of law enforcement.
14. Under no circumstances will the response team confront hostile groups, or individuals, even if failure to do so will mean that the mission can not be carried out. The failure to complete the mission in the face of a hostile crowd is not a sign of failure.
15. Conduct safety briefings at the response site as the situation changes.
16. Do not use lights and sirens when leaving the area until clear of the area of disturbance.
17. Protect vehicles and equipment at all times.